



International Women’s Programs and the Obama FY2011 Budget An Analysis By Women Thrive Worldwide

Overview

Women Thrive Worldwide applauds President Obama’s FY2011 budget request that increases spending in the international affairs budget to \$58.5 billion, \$6.1 billion over FY2010 enacted¹ spending. The majority of the increase is directed towards ‘Frontline States’-- operations in Afghanistan, Pakistan and Iraq. When spending for these three countries is removed, the increase for other international affairs spending becomes more modest, accounting for just under half, \$2.8 billion, of the overall rise. Yet during a difficult budget year, given hard economic times, rising deficits, and budget freezes, this increase in critical international spending, including foreign assistance, is appreciated.

The 2010 budget request gives unprecedented attention to the importance of women to U.S. foreign affairs. In the opening pages of the State Department’s budget justification, Secretary Clinton writes:

“Putting women front and center is at the core of all of these efforts. Women are critical to advancing social, economic, and political progress. They are also a terrific return on investment: numerous studies have shown that when women receive schooling or the boost of a small loan, they flourish, their children flourish, and so does the greater community.”

For the first time, the Office of Management & Budget surveyed all agencies as part of the budget process to assess the breadth of programs that affect women, part of a strategic effort by the Administration to improve efficacy and monitor international and domestic programs’ impact on women and girls.

There is also new language this year that strengthens and prioritizes the role of women within foreign assistance programs -- particularly in the global hunger and food security initiative, the global health initiative, and regional programs, including agricultural reconstruction and stabilization efforts abroad (USDA).

Many of the programs critical to creating economic opportunity and improving the quality of life for women worldwide have received modest increases in the FY11 budget request and are summarized over the next few pages. Some highlights from the FY2011 Budget Request that affect women and girls include:

¹ All comparisons are between the FY2011 budget request and FY10 enacted funding.

- ❖ **Agricultural Development & Global Food Security:** The Administration's continued emphasis on food security, achieved largely through agricultural development, received large gains in this year's budget to \$1.562 with an additional \$200 million for nutrition. Of this, \$408 million is the U.S. contribution to the World Bank Global Food Security Fund. Draft reports indicate that this program will include a strong focus on women farmers.
- ❖ **Millennium Challenge Corporation (MCC):** For FY11, the president's budget request for the MCC is \$1.28 billion. This amount reflects a \$170 million increase over FY10 and is approximately \$145 million less than the amount the President requested for FY10. The budget request for FY 2011 is based on projections of new compacts with Malawi, Indonesia, and Zambia, and a second Compact with Cape Verde.
- ❖ **Gender-Based Violence:** Although the President does not request a specific dollar amount to address gender-based violence globally, the Congressional Budget Justification (CBJ) for FY11 includes several references to the Administration's commitment to address this issue through multilateral economic assistance and funding for International Organizations.
- ❖ **Trade Capacity Building:** While no specific funding request for trade capacity building activities is in the FY11 request overall, positive language is included to ensure that State Department trade initiatives work for all people, particularly through the promotion of workforce development and entrepreneurial training for traditionally excluded groups, such as female entrepreneurs.
- ❖ **Global Health:** The budget request introduces a comprehensive plan to invest \$63 billion over six years to help fight and prevent infectious disease, reduce child and maternal mortality, and increase family planning and nutrition services.

Additionally, many of the principles of foreign assistance reform are integrated throughout the FY11 budget request. There is a strong prioritization on helping countries become more self-sustaining and building institutions that can take the lead in their economic growth and development efforts. The themes of country-led development, improved program coordination, and better leveraging of multilateral and other donor efforts are key shifts that Women Thrive welcomes.

The budget request also calls for continuing to increase the capacity of the Department of State and USAID. Progress in the Development Leadership Initiative (DLI), begun under the last administration, to double the number of Foreign Service Officers (FSOs) to 2,100 by FY11 still continues, though it has slowed. The FY11 budget request would fund an additional 200 FSOs, which remains 250 FSOs short of reaching the overall goal. The budget request does note that it plans in the coming years to hire additional mid-career personnel that will help bolster the expertise level at USAID.

Additionally, the FY2011 Budget Request contains some disappointing cuts, such as in support for International Organizations and Programs, which decreases by \$43 million or nearly 11% compared to FY10, and in Basic Education, where there is a cut of \$85 million from FY10.

Given the budget climate, even modest increases in poverty-focused development programs are to be lauded and the strong integration of women and girls throughout the budget will make existing levels of resources more effective.

Agricultural Development and Global Food Security

Global Hunger and Food Security Initiative (GHFSI) - \$1.562 billion - *Significant Increases*

The President's FY11 budget request reflects the continued prioritization of global food security with an increase of \$749 million over the FY10 budget. Agricultural development, at the heart of the global food security strategy, receives a boost in the FY11 budget request to \$1.154 billion (excluding Afghanistan, Pakistan and Iraq), an increase over the FY10 budget's \$813 million. Also new in this year's budget request is \$408 million for the multilateral food security fund that is to be managed by the World Bank. GHFSI is funded primarily out of the Development Assistance (DA) account; however some funding will come through the Economic Support Funds (ESF) and Assistance for Europe, Eurasia and Central Asia accounts.

GHFSI prioritizes addressing the root causes of hunger and reducing the number of hungry and malnourished people by promoting sustainable agriculture production, linking farmers to markets to help increase access to food, increasing the incomes of the rural poor, and targeting interventions to the most vulnerable. Increasing the incomes of women and the rural poor through increased focus on research, agricultural productivity, and post-harvest activities, is an explicit priority of the initiative.

The GHFSI also includes \$200 million for nutrition programs that will be coordinated through Global Health and Child Survival Programs. For information about the nutrition program, see the Global Health and Child Survival section.

Additional Agricultural Development Funding - \$46.36 million

The budget request for the International Fund for Agricultural Development (IFAD), which is committed to gender mainstreaming and women's empowerment through its programming, is \$30 million. Additionally, the budget request for the Inter-American Institute for Cooperation on Agriculture (IICA), whose strategic food security plan includes the promotion of projects for small farmers and women, is \$16.36 million.

Additional Emergency Food Security Related Resources - \$2.2 billion

The President's budget request also includes funding for emergency food security resources, primarily through \$1.69 billion for P.L. 480 Food Aid programs in the Department of Agriculture programs. The request for the McGovern-Dole School Feeding Program, which includes maternal, infant, and child nutrition, was static at \$209.5 million for FY11. The program estimates 500 million women and children will be assisted through the program in 2011. Also noteworthy is \$300 million, as part of the total request of \$860.7 million for International Disaster Assistance (IDA), is available for local and regional purchase of emergency food assistance, cash vouchers and cash transfers program which are often targeted towards women. This request is consistent with the President's FY10 request, which was not appropriated by Congress.

Trade

U.S. Trade and Development Agency- \$56.2 million

Economic Support Fund Program- \$42.1 million

International Labor Organization- \$85.194 million

The President makes no specific funding request for trade capacity building activities for the FY11 request overall. However, the State Department, through initiatives such as the Pathways to Prosperity in the Americas, commits to ensuring that trade works for all people, particularly through the promotion of workforce development and entrepreneurial training for traditionally excluded groups, such as female entrepreneurs.

The President's request includes \$56.2 million for the U.S. Trade and Development Agency, an increase of \$1 million over FY10. The Trade and Development Agency provides trade capacity building assistance for initiatives both in the U.S. as well as abroad. The President's request also includes \$42.1 million for Economic Growth, Agriculture and Trade programs through the Economic Support Fund account. Funds from this account will be used to assist governments of key emerging markets to reduce trade-related costs and enhance economic growth. Lastly, the International Labor Organization, an organization that seeks to improve the working conditions of workers throughout the world, has identified one of their priorities to be promoting changes in state policies, legislation, programs, and institutions aimed at bringing about significant improvements in equity between women and men in the world of work.

Millennium Challenge Corporation - \$1.28 billion

For FY11, President Obama requests approximately \$1.28 billion for the Millennium Challenge Corporation (MCC). This amount reflects a \$170 million increase over FY10 and is approximately \$145 million less than the amount the President requested for FY10. In FY10, the MCC projects that it will sign compacts with Moldova, Jordan, and the Philippines. The budget request for FY11 is based on projects of new compacts with Malawi, Indonesia, and Zambia and a second Compact with Cape Verde.

Unlike other U.S. development agencies, the MCC is unique in that it allows countries to design their own programs based on their development priorities. Furthermore, each country must consult with its people, including poor women, as it develops proposals. In December 2006, the MCC adopted a Gender Policy that requires gender analysis to be conducted through all phases of MCA-funded programs. Also, in 2009, the MCC completed an internal assessment of the implementation of its Gender Policy – a key step towards creating accountability at all levels of the agency for integrating gender throughout Compact development and implementation. Women Thrive Worldwide looks forward to working with new MCC CEO, Daniel W. Yohannes, who has committed to making gender integration at the MCC a priority.

Office for Global Women's Issues - \$3.483 million

The President's request includes \$3.483 million for the Office for Global Women's Issues, representing level funding from FY10 enacted levels. The Office of Global Women's Issues was created in 2009 in order to focus on foreign policy issues and activities relating to the political, economic, and social advancement of women around the world. The President appointed Melanne Verveer to head the office, as Ambassador-at-Large for Global Women's Issues.

Women's Health

In his request, President Obama explains a plan to invest \$63 billion over six years to help fight and prevent infectious disease, reduce child and maternal mortality, and increase family planning and nutrition services through the new Global Health Initiative. One

component of this Global Health Initiative is its emphasis on improving health outcomes through a woman- and girl-centered approach, recognizing not only the specific health needs of women and girls, but also the critical role that women play in the health of their families. The FY11 budget request lays out several High Priority Performance Goals, identified by the Department of State and USAID, one of which specifically includes objectives to better address priority health needs of women and children and to reduce the mortality of mothers and children. Additionally, from within the overall account, a GHI Strategic Reserve Fund will be established for use in up to ten GHI Partner Plus countries in FY11, which will be used to supplement and accelerate efforts to improve primary and specialty care health outcomes with a focus on women, newborns and children. The Global Health Initiative also emphasizes a coordinated and integrated approach for addressing global health, which is indicative of an increasing trend to streamline and increase the effectiveness of U.S. foreign assistance.

Global Health and Child Survival - \$8.51 billion - Significant Increases

For FY11, the President requests a total of just over \$8.51 billion for the Global Health and Child Survival account, which funds health-related foreign assistance managed by both the Department of State (\$5.5 billion) and USAID (\$3.01 billion). This total amount represents an increase of \$630 million over the amount enacted for FY10 (including FY09 forward funding), with USAID experiencing an increase of 22% while the State Department receives a modest increase of just 2.6% over FY10. This total amount includes increases for maternal/child health and nutrition, malaria, neglected tropical diseases, family planning, HIV/AIDS, and tuberculosis.

Of the funding requested in the global health initiative, \$200 million of it is to be coordinated with the GHFSI discussed previously.

Global Health and Child Survival-USAID:

Maternal Health and Child Health - \$700 million

Of the \$3.01 billion dollars for USAID-managed global health and child survival programs, the President requests that \$700 million be allocated for maternal and child health programs. This amount represents an increase of \$151 million over the amount enacted for FY10 as well as an increase of \$176.5 million over the President's request for FY10. These programs will focus on working with country and global partners to increase the availability and use of proven interventions and to ensure that such programs are long-term and sustainable. These programs will also invest in coordination across health programs, including family planning, nutrition, and infectious diseases.

Family Planning and Reproductive Health - \$590 million*

Of the amount requested for USAID-managed Global Health and Child Survival programs, the President requests \$590 million for Family Planning and Reproductive health. This amount represents a \$3 million decrease from the President's request in FY10 and an increase of \$65 million over FY10 enacted amounts.

*Full funding information is not available as of February 5, 2010 and this amount may not reflect the total requested funding for Family Planning and Reproductive Health.

HIV/AIDS - \$350 million

Of the \$8.51 billion requested for Global health and Child Survival, the President requests \$350 million to address the global HIV/AIDS pandemic by supporting USAID field programs. This is the same amount that was both requested by the President and enacted for FY10. This funding will contribute to the President's Emergency Plan for AIDS Relief (PEPFAR).

Global Health and Child Survival-State:

HIV/AIDS - \$5.5 billion

The Department of State managed Global Health and Child Survival account is the largest source of funding for PEPFAR. Of the \$5.5 billion requested for Global Health and Child Survival-Department of State, the President requests \$4.354 billion to support integrated HIV/AIDS prevention, care, and treatment and other health systems strengthening programs in all PEPFAR-supported countries. Of this amount, the President also requests:

- \$745 million for international partnerships, which includes \$700 million for the Global Fund to Fight HIV/AIDS, Tuberculosis, and Malaria. This amount represents about a 5% decrease from the amount enacted in 2010 for the Global Fund.
- \$164 million to support oversight and management costs
- \$237 million for technical support, strategic information and evaluation costs

UNFPA (United Nations Population Fund)- \$50 million

For fiscal year 2011, President Obama requests \$50 million for the United Nations Population Fund. This amount equals the amount that he requested for FY10, but is \$5 million less than the amount appropriated for FY10. The inclusion of this request for the past two years represents President Obama's decision to restore a U.S. contribution to the UNFPA, which includes efforts to reduce poverty, improve the health of women and children, prevent HIV/AIDS, and provide family planning assistance to women in over 150 countries. For the duration of his presidency, former President Bush withheld the U.S. contribution to UNFPA because of his false determination that the agency supports coercive abortion. As was the case for FY10, funding for the UNFPA comes out of the International Organizations and Programs account.

International Organizations and Programs (IO&P)- \$350.55 million

For FY11, the President requests nearly \$351 million for contributions to International Organizations and Programs, which represents a decrease of \$43 million or nearly 11% compared to FY10 and approximately \$6 million under the President's FY10 request.

Within the IO&P account, the budget request cuts U.S. funding for key international organizations that support women and children for the second year in a row.

UNIFEM - 6 million-level funding

For FY11, the President requests \$6 million for UNIFEM, the UN Development Fund for Women. This reflects level funding compared to the amount enacted for FY10, but is an increase of \$4.5 million over last year's request.

UN Trust Fund in Support of Actions to End Violence Against Women - \$0

As was the case in the first budget request of his Administration, the President did not request a contribution to the Trust Fund for FY11, however the FY10 U.S. contribution to

the Trust Fund was \$3 million.

UNICEF - \$128 million- Decreases

For FY11, the President requests \$128 million for UNICEF, the UN Children's Fund. This amount represents a decrease of \$4.25 million over FY10 enacted levels and is equal to the President's request for FY10.

UNFPA - \$50 million

For information on funding requested for UNFPA, please see the section on Family Planning and Reproductive Health, above.

UNESCO - \$84.831 million

For FY11, the President requests nearly \$85 million for UNESCO, the United Nations Educational, Scientific and Cultural Organization. This amount represents an increase of \$3.916 million over the amount enacted for UNESCO for FY10. In addition to other programs, UNESCO conducts education programs in over 46 countries, including programs focused on women and girls.

Gender-Based Violence

Although the President does not request a specific dollar amount to address gender-based violence globally, the budget for FY11 includes several references to the Administration's commitment to address this issue through multilateral economic assistance and funding for International Organizations. For example the CBJ states that finding ways to address gender-based violence and rape as an instrument of conflict are in the interest of the United States. Further, the CBJ highlights U.S. work with the United Nations Security Council to address sexual violence in conflict in such countries as Iran, North Korea, Sudan, Afghanistan, the Democratic Republic of the Congo, Liberia and Haiti.

In its discussion of Contributions to International Peacekeeping and International Organizations, the budget request notes the need for UN Missions to be better equipped and supported to fulfill mandates, such as protecting civilians from violence, including sexual and gender-based violence and reiterates the UN actions to protect women and children from sexual violence during armed conflict through Security Council Resolution 1888. Provisions similar to those listed above were included in last year's Congressional Budget Justification. However, because parts of the budget request have yet to be released, it is possible that additional language regarding funding for gender-based violence in the FY11 budget is forthcoming

The FY11 budget request also maintains a provision included in previous years indicating that funds made available for community-based assistance can be used to address violence against women.

Trafficking in Persons

**Office to Monitor and Combat Trafficking in Persons (INCLE) - \$20.4 million
Diplomatic & Consular Programs - \$3.049 million**

The FY11 President's Budget request supports the Administration's efforts to combat trafficking in persons and assist in the coordination of anti-trafficking efforts both worldwide and domestically.

For FY11, the President requests \$3.049 million for Trafficking in Persons from Diplomatic and Consular Programs. This amount represents a modest increase of \$37,000 over FY10 funds enacted for such purposes under Diplomatic and Consular Programs.

The President also requests \$20.4 million for the Office to Monitor and Combat Trafficking in Persons under funding for International Narcotics and Law Enforcement (INCLE) funding. This amount includes funding that, in prior years, was requested under Economic Support Fund.

Additionally, of the \$55.6 million requested for assistance to Russia (under Assistance for Europe, Eurasia and Central Asia), the President's request states that some funding will support programs to work with the Russian government to combat trafficking in persons.

Basic Education - \$840 million

The President's request for basic education funding is \$840 million, an \$85 million decrease from the FY10 enacted level and \$141 million the President's FY10 request. This year marks the first time in a decade that a budget cut has been proposed for basic education.

The following programs do not specify funding levels for women, but they do specifically mention programs for women as priority areas and include important language.

Diplomatic Programs

Although not tied to specific funding, the FY11 budget includes language in several State Department bureaus regarding women. In the Bureau of Near Eastern Affairs, the budget states that the status of women is a priority in its work for the upcoming year and commits to educational reform efforts with a focus on women and youth. The Bureau of International Organization Affairs commits to combating gender-based violence, expanding opportunities for women, and eliminating gender disparities in primary and secondary education. Lastly, the Bureau of Democracy, Human Rights, and Labor states that it has a particular interest in human rights issues related to women.

International Narcotics Control and Law Enforcement – \$2.136 billion

Of the \$12.5 million requested for Global Demand Reduction under the International Narcotics Control and Law Enforcement budget, funding is specifically requested to support initiatives for drug addicted women and children. This is similar language to that included in the FY10 request.

Regional Programs

The Asia Foundation – \$15.69 million

The Asia Foundation, a grant-making organization, will support policies that enable the increased political participation of women and the protection of their basic rights in the Asia-Pacific region. This includes building the capacity of women's organizations to increase access to education and combating trafficking through public awareness and helping victims. This is similar language to that included in the FY10 request. . For FY11, the President requests \$15.69 million for the Asia Foundation, which is a decrease of \$3.31 million from the \$19 enacted for FY10.

Asia-Pacific Economic Cooperation – \$900 million

Of the \$901 million requested for the Asia-Pacific Economic Cooperation (APEC), funding priorities include a new pilot program in Peru to help women-owned microenterprises increase exports through training and mentoring as well as workshops planned for microenterprise financing best practices.

Educational and Cultural Exchange Programs – \$633.2 million

The FY11 request for Educational and Cultural Exchange Programs explains that resources will be focused on high-priority countries and will continue to emphasize women's participation in such initiatives.

Foreign Agricultural Service (U.S. Department of Agriculture) – \$2.569 billion

Of the \$14.5 million that the Foreign Agricultural Service budget allocates to agricultural reconstruction and stabilization efforts abroad, priority is given to increasing the number of Afghan provinces in which women and children are food secure from 10-14 by the end of 2011. While the Foreign Agricultural Service undertook agricultural reconstruction and stabilization efforts last year, this focus on women and children is entirely new.

Inter-American Foundation – \$22.760 million

The FY11 request explains that the Inter-American Foundation will support development assistance that promotes micro-entrepreneurship, self-reliance, and democratic governance as a way to foster economic progress for marginalized groups, including women. This is similar language to that included in the FY10 request.

National Endowment for Democracy – \$105 million

The FY11 request for the National Endowment for Democracy (NED), an organization dedicated to strengthening democratic institutions around the world, commits to including programs that will support women's and youth political empowerment in the elections occurring in Liberia and Nigeria in 2011. In addition, NED supports multiregional and global programs including trainings and exchanges that engage a broad range of groups, including women. This is new language on women that was not included in last year's request..

Program	FY10 Enacted*	FY11 Request
Agricultural Development and Food Security		
Global Hunger and Food Security Initiative	N/A**	\$1.562 billion
Agricultural Development	\$813 million	\$1.154 billion
World Bank Trust Fund	N/A**	\$408 million
Additional Agricultural Development Funding		
IFAD	\$30 million	\$30 million
Inter-American Institute for Cooperation on Agriculture	\$16.36 million	\$16.36 million
Additional Food Security Resources		
P.L. 480 Food Aid	\$1.69 billion	\$1.69 billion
McGovern-Dole School Feeding Program	\$209.5 million	\$209.5 million
Local and Regional Purchase of Food Aid (in the International Disaster Assistance account)	\$0	\$300 million
Trade		
U.S. Trade and Development Agency	\$56.1 million	\$56.2 million
Economic Growth, Agriculture, and Trade programs (Economic Support Fund)	N/A**	\$42.1 million
International Labor Organization	\$84.020 million	\$85.194 million
Millennium Challenge Corporation	\$1.11 billion	\$1.28 billion
Office for Global Women's Issues	\$3.483 million	\$3.483 million
Women's Health		
Global Health and Child Survival- USAID	\$2.42 billion	\$3.01 billion
Maternal and Child Health	\$549 million	\$700 million
Family Planning and Reproductive Health	\$525 million	\$590 million
HIV/AIDS	\$350 million	\$350 million
Global Health and Child Survival - State		
HIV/AIDS	\$5.359 billion	\$5.5 billion
UNFPA	\$55 million	\$50 million
International Organizations and Programs	\$394 million	\$350.55 million
UNIFEM	\$6 million	\$6 million
UN Trust Fund	\$3 million	\$0
UNICEF	\$132.25 million	\$128 million
UNESCO	\$80.915 million	\$84.831 million
Basic Education	\$925 million	\$840 million
Trafficking in Persons		
Office to Monitor and Combat Trafficking in Persons (INCLE)	\$16.442 billion***	\$20.4 million
Diplomatic and Consular Programs	\$3.012 million	\$3.049 million
International Narcotics Control and Law Enforcement	\$1.597 billion	\$2.136 billion

*FY10 numbers do not include the upcoming FY10 Supplemental.

**This designation is to fulfill new initiatives under the Administration and has no comparable number for FY10.

***This total includes the amount enacted for anti-trafficking from both INCLE as well as ESF. For FY11, all funds were combined into INCLE.